

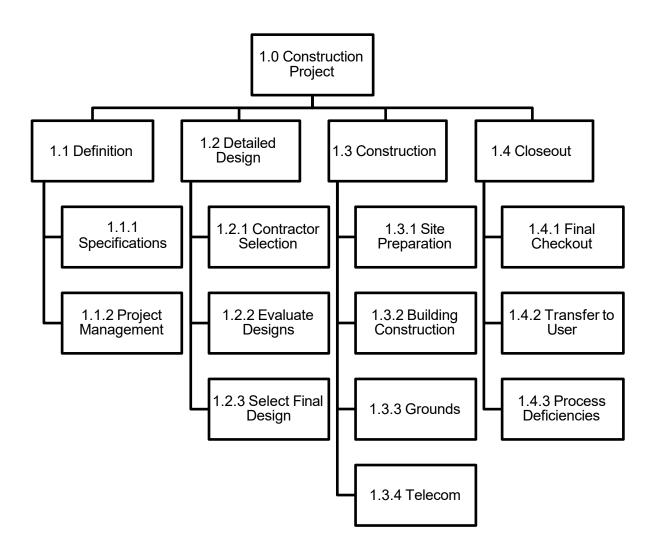
#### Acknowledgement



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# Example Construction Work Breakdown Structure

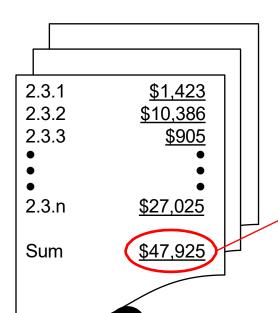




#### Costs typically estimated at lowest levels and rolled up to higher levels

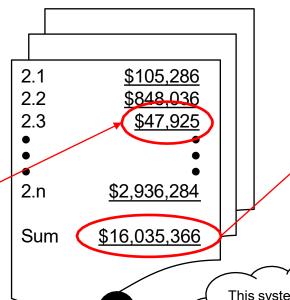
# Generic Development of a Cost Proposal





Subsystem 2.3 cost derived using BOEs, engineering buildup, cost models, etc.

**Our BOEs** provide "pretty good" estimates at the subsystem level



2

WBS element 2.0

subsystem cost

sum of all

estimates

cost derived as the

This system has LOTS of subsystems!

2.0 \$16,035,366 3.0 \$145,185,776 n.0 \$78,285,037 Total \$545,359,722

1.0

Total cost derived as the sum of all WBS element costs

°O.

How much confidence do we really have in this total cost?

**BOE: Basis of Estimate** 

Presented at the ICEAA 2023 Professional Development & Training Washop - www.iceaaonling BonWorl2 Bleakdown Structure

## Precision versus Accuracy



- A <u>precise</u> proposal is one that can be expressed down to the nearest dollar
  - Conveys that the actual cost is known with high granularity and near certainty
- An <u>accurate</u> proposal is one that predicts the true actual cost with minimal error
  - May be lower granularity, but gets it "about right"

Q: Would you rather have an "accurate" proposal, or a "precise" proposal?

Q: What inaccuracies or imprecisions might be encountered when building a cost proposal?

#### Precision versus Accuracy

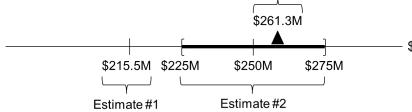


- Consider two cost proposals:
  - 1. \$215,483,756.53?
  - 2.  $$250M \pm $25M$ ?

Q: Which proposal is more accurate?

Now suppose the final actual cost, after five years of development was \$261,329,517.00

Q: Which proposal was actually most accurate?



- When estimating the cost of a major project, it is impossible to accurately factor in every event, mishap, test failure, labor rate, airfare, inflation rate, etc.
  - So, reporting something like #1 conveys a degree of precision that is impossible to achieve, and is likely to be too low anyway
  - It is better to develop a robust ballpark estimate starting up from the BOEs then add some reasonable risk adjustment and report the cost as a rounded number

Q: What are some implications or challenges associated with submitting proposals that are presented too precisely?

## Example: Let's Look at Some BOEs

- A basis of estimate (BoE) is a collection of documents that form the fundamental underpinning of a broader cost estimate
  - May be engineering buildups, regression models, analogies, or expert opinion
  - Every significant cost element should be backed up by a BoE that serves as its basis
- Consider, for example, a travel BoE\*
  - The recipient has used a buildup for four classes of travel
  - From these BoEs, the recipient will request travel funding to cover a five-year period

Conference Exhibit Travel: \$20,000/ year \$100,000 total			International Travel: \$8,000/ year \$40,000 total		
\$2,000 per trip (3-5 day trip)			\$4,000 per trip (5 day trip)		
Airfare	\$ 660		Airfare	\$ 2,069	
Lodging @ 316.76 per night	950		Lodging @ 332 per night	1,328	
Per Diem	214		Per Diem 500		
Ground Transportation	138		Ground Transportation 159		
	\$ 1,962			\$ 4,056	
Advisory Board Travel : \$12,	000 year 1				
\$1,200 per trip (2 day trip)					
Airfare	\$ 600		□ Q: How a	ccura	te
Lodging @ 157 per night	314		are these BOEs?		
Per Diem	153				
Ground Transportation	138				
	\$ 1,205				
Conference Presentation: \$	7,200/ year \$36,000 total				
\$1,800 per trip (2 day trip)			O. What a	ro oo	<b></b>
Airfare	\$ 562		Q: What a	ire soi	me
Lodging @ 278 per night	834		potential inaccuracies?		
Per Diem	214				
Ground Transportation	142		inaccuracies?		
	\$ 1,752				

- Conference Exhibit Travel
  - $$1,962 \times 2 \text{ people } \times 5 \text{ trips } \times 5 \text{ years} = $98,100$
  - Rounded up to \$100,000
- Advisory Board Travel
  - \$1,205 x 10 people x 1 trip x 1 year = \$12,050
  - Rounded down to \$12,000
- Conference Presentation Travel
  - $1,752 \times 1 \text{ person } \times 4 \text{ trips } \times 5 \text{ years} = 35,040$
  - Rounded up to \$36,000
- International Travel
  - $4,056 \times 1 \text{ person } \times 2 \text{ trips } \times 5 \text{ years} = 40,560$
  - Rounded down to \$40,000
- Total Travel Cost Estimate = \$188.000

<sup>\*</sup>Used by permissied of National Saignas Pouriestional Development & Training Workshop - www.iceaaonline.com/sat2023

# What is "Uncertainty?"



 Uncertainty is the general indefiniteness about the outcome of a situation – includes both favorable and unfavorable events

- Example:
  - Simple cost estimate: Effort cost = labor hours x labor rate

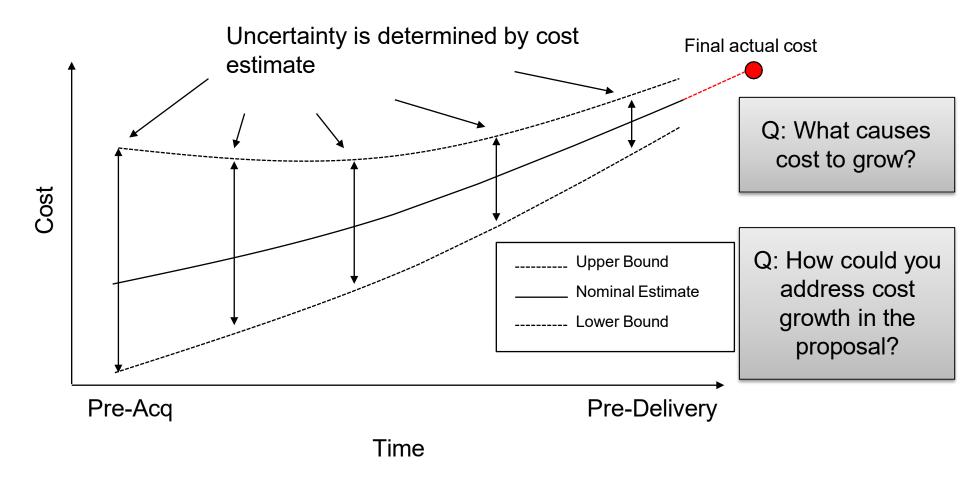
Q: What are some possible sources of uncertainty in this estimate?

Q: What could you do to mitigate uncertainty when developing proposals?

Q: What are some other aspects of proposal development that cause uncertainty in cost proposals?

#### Cost Estimating Uncertainty Combined With Cost Growth

- Most complex projects end up costing more than anticipated
- As the life cycle progresses, we expect the uncertainty bounds to narrow, but we also expect cost to creep up



# What About Uncertainty in Proposals?



- Contractor proposals often are typically very precise (down to the nearest dollar) but still may lack accuracy
  - Competition pressure: Price to win
  - Address the "currently defined requirements" which are likely to change over time
  - May miss some important scope
- It is better to be "about right" than "precisely wrong"
  - Build the cost proposal based on the currently defined requirements, but don't assume a perfect world – include some potential for cost growth
- Propose to a number that is consistent with the scale and technical complexity of the project and the degree of uncertainty
  - Example: \$250M rather than a point estimate to the nearest dollar
  - The point is to propose to a number that is realistic and unlikely to be exceeded

Q: What do you assume the government is really looking for in budget proposals?

## Wrap-Up



- Strive for accuracy over precision when developing cost proposals
  - Typical proposals are frequently too low for the project to succeed without ultimately de-scoping or obtaining additional funding
  - Cost growth should be assumed to occur over the development lifecycle
  - Decide early on a reasonable level of precision, then plan the estimate accordingly to be as accurate as possible
  - It is better to be "about right" than "precisely wrong"

Q: What questions do you have?