













SOLUTIONS DELIVERED

Improving Cost Estimating during Program Execution through Integrated Program Management

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presented by:

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Presented at the 2009 ISP / SCE / SC



During program execution, Earned Value Management (EVM), the Integrated Master Schedule (IMS) and Technical Performance Measures are integrated with risk management in day-to-day program management. The program's cost estimate needs to take into account program performance, including contract performance, in order to estimate the cost and schedule resources necessary to complete the program and ensure sufficient budget is available. This presentation will explore an analysis tool which links the program management disciplines together (a best practice as described in the GAO Cost Assessment Guide) in order to produce a probability distribution around the cost estimate while providing actionable information to the Program Manager. The results will be demonstrated on a Major Defense Acquisition Program.



- Program Snapshot
- Cost Estimating Approach
- LCAATM
- Adjusting for Discrete Risks
- Software Cost Estimate
- Schedule Risk Analysis
- Program Office Estimate Results
- Conclusions

Solutions Delivered: Program Snapshot

- Mission Equipment Contract Awarded in Dec 03
 - Navy C4I program (MDAP)
- Software Critical Design Review (CDR) was recently postponed a couple of months conducted separately from Hardware CDR

| ID | | Task Name | 200 | 3 | 2004 | | 200 | 5 | 2006 | 200 | 7 | 200.8 | | 200 | a | 2010 | 201 | 11 | 2012 |
|----|---|----------------------------|-----|----|------|---|-----|----|----------|-----|---------|-------|-----|-----------|----|-------|------------|-------------|-------|
| | 0 | | H1 | H2 | H1 H | 2 | H1 | H2 | H1 H2 | H1 | , H2 | H1 | -12 | 200 H1 | H2 | H1 H2 | 20 2 H1 | H2 | H1 H2 |
| 1 | | Mission Equipment Contract | | | | | | _ | 1 | | | | - | | - | | - | Ų. | |
| 2 | | Contract Award | | | 12/1 | | | | | | | | | | | | | | |
| 3 | | PDR | | | | 4 | 1/: | 3 | | | | | | | | | | | |
| 4 | | CDR | | | | | | | left 2/1 | | | | | | | | | | |
| 5 | | S/W CDR | | | | | | | left 4/3 | | | | | | | | | | |
| 6 | | Build 5 Integration | | | | | | | | | | | ¢ | 12 | /1 | | | | |
| 7 | | TECHEVAL | | | | | | | | | | | | | | | 🍦 1: | 2/1 | |
| 8 | | OPEVAL | 1 | | | | | | | | | | | | | | | • 7/ | /1 |

SOLUTIONS DELIVERED: Program Snapshot (cont'd)

Contractor Performance until recently has been good

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Recent Cost Variances (\$K) have Program concerned

| | Jan-06 | Feb-06 | Mar-06 | Apr-06 | May-06 | Jun-06 |
|------------|---------|-----------|-----------|-----------|-----------|-----------|
| Current CV | 1,312.0 | (4,059.4) | (4,966.8) | (2,769.0) | (1,842.5) | (6,781.0) |

SOLUTIONS DELIVERED: Program Snapshot (cont'd)

- Contractor still projecting Estimate at Completion (EAC) less than Contract Budget Base (CBB)
 - CBB is \$875.8M
 - Contractor's Latest Revised Estimate (LRE) \$862.6M
 - Program Threshold is \$961M (normalized from Base-Year)
- Mission Equipment (ME) is only one piece of the program
 - ME delay will cause significant cost overruns in platform development costs
 - Schedule analysis must be *linked* to cost estimate

SOLUTIONS DELIVERED: Cost Estimating Approach

- Given program is post-CDR, actual costs used to project future costs preferred primary estimating method
- MCR's LCAATM
 - Linked CREST Assessment and Analysis
 - Cost Estimate
 - Risk Management
 - Earned Value
 - Schedule
 - Technical Performance
 - Gated Process for linking all disciplines of Program Management
 - Tenants of "linking" concept captured in GAO Cost Estimating and Assessment Guide, GAO 09-3SP as best practice
- Compare EAC range to program budget
- Answer question: Is program likely to breach Acquisition Program Baseline (APB) (cost or schedule)?



Gates 1 & 2 LCAA™

- Provides Transparency Assessment
 - Helps identify potential ROOT CAUSES for future variances
- Overall Gates 1 & 2 frame of reference built from published guidelines (such as ANSI) and known Best Practices (e.g., sources from GAO, DAU, PMI)
- Allows insight into:
 - Intensity of Linkage across quantitative PM knowledge areas
 - Degrees of discipline in implementing knowledge areas
 - Level of detail in information

Gates 3 & 4 LCAA™

- Provides ETC analysis via integration of Schedule Risk Analysis (SRA) and cost risk analysis
 - Relies on Gate 1 and Gate 2 results to assess quality of LCAA inputs and confidence level associated with LCAA outputs.
- Detailed ETC analysis translated into indices for program execution via generation of MCR Risk Indexes[™]

LCAA[™] Gate 3 and 4 Information Flow

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CRITICAL THINKING. SOLUTIONS DELIVERED.



GRITICAL THINKING: LCAATM Gates 1 and 2

- Contractor LRE is badly in need of updating
 - LRE failed many observations
 - LRE less than ACWP for many lower level WBS elements at or near completion
- CFSR is giving poor projection of funds required
 - Each month's overrun is only adjustment in projections
- Risk and Opportunity Register has only 52 risks and 10 opportunities
 - Almost all with less than 40% probability of occurrence
 - Little discussion of software development problems despite delay in software portion of CDR and overruns
- Need to reconcile Program Office Estimate and Contractor WBS
- Positive Performance on LOE tasks masking poor performance on discrete tasks
 - 42% of PMB is LOE

Assessment shows Poor Data Transparency

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CRITICAL THINKING.

LCAA[™] Gates 3 and 4: Adjusting for Discrete Risks

| Risk/Opportunities Summary by Level 3 WBS | Risk Register | | | | | | | | | | | | | |
|---|---------------|-------------|-----------|---------|-------|------|------------|--------------------|--------|-----------|------------|--------------------|-----------|---|
| | | | Risks | | | | | | Opport | unities | | | | |
| WBS Description | Risk | Opportunity | WBS ID | Item ID | Level | Prob | K\$ Impact | Factored K\$Impact | WBS II | D Item ID | K\$ Impact | Factored K\$Impact | Prob | |
| 1.1.1 Requirements | | | 1.3.6.2 | R1 | High | 1 | 1200 | 1200 | 1.4.1 | 01 | 1500 | 375 | 0.25 | |
| 1.1.11 Intra-Payload Interface Requirements | | | 1.3.10 | R2 | Low | 0.35 | 112 | 39.2 | 1.2.2 | 02 | 13 | 3.9 | 0.3 | |
| 1.1.12 XYZ Company UAV #2 Suite | 75.0 | | 1.3.12 | R3 | Low | 0.3 | 74 | 22.2 | 1.2.2 | O3 | 500 | 150 | 0.3 | |
| 1.1.2 Airframe | | | 1.3.6 | R4 | | 0.42 | 631 | 265.02 | 1.2.2 | 04 | 3800 | 1520 | 0.4 | |
| 1.1.3 Propulsion | | | 1.3.2 | R5 | Low | 0.1 | 328 | 32.8 | 1.2.2 | O5 | 2100 | 420 | 0.2 | |
| 1.1.4 On-board Communications/Navigation | 187.1 | | 1.3.2 | R6 | Low | 0.1 | 99.3 | 9.93 | 1.2.3 | O6 | 131.3 | 32.825 | 0.25 | |
| 1.1.5 Auxillary Equipment | | | 1.3.11 | R7 | Low | 0.4 | 317 | 126.8 | 1.2.6 | 07 | 129 | 12.9 | 0.1 | |
| 1.1.6 Survivability Modules | | | 1.3.17 | R8 | Low | 0.4 | 188 | 75.2 | 1.2.6 | O8 | 218 | 43.6 | 0.2 | |
| 1.1.7 Electronic Warfare Module | | | 1.3.7 | R9 | Low | 0.4 | 181 | 72.4 | 1.2.4 | O9 | 40 | 8 | 0.2 | |
| 1.1.8 On Board Application & System SW | | | 1.3.13 | R10 | Low | 0.4 | 3837 | 1534.8 | 1. | 9 O10 | 400 | 80 | 0.2 | |
| 1.1.9 Payload Configuration Mgt | | | 1.3.17 | R11 | Low | 0.4 | 565 | 226 | | | | | | |
| 1.2.1 Requirements | | | 1.4.1.3 | R12 | Low | 0.09 | 500 | 45 | Total | | | 2646.225 | | |
| 1.2.10 UAV #1 IPT FE EMC | | | 1.4.1.3 | R13 | Mod | 0.4 | 1000 | 400 | | | | Т | | |
| 1.2.11 UAV #1 IPT Lead | 12.4 | | 1.7.5.2 | R14 | Low | 0.35 | 200 | 70 | | | | N | | |
| 1.2.12 UAV #2 Parts Engineering | | | 1.7.6.7 | R15 | Low | 0.4 | 586 | 234.4 | | | | N N | | |
| 1.2.2 Airframe | 1548.0 | 2093.9 | 1.7.6.7 | R16 | Low | 0.4 | 388 | 155.2 | | | | N N | | |
| 1.2.3 Propulsion | 387.6 | 32.8 | 1.7.5 | R17 | Low | 0.4 | 310 | 124 | | | | N N | | |
| 1.2.4 On-board Communications/Navigation | 625.3 | 8.0 | 1.7.7.2.2 | R18 | Low | 0.3 | 247 | 74.1 | | | | N N | | |
| 1.2.5 UAV#1 Auxillary Equipment | 302.6 | | 1.8.2.7.1 | R19 | Mod | 0.21 | 1200 | 252 | | | | N N | | |
| 1.2.6 Survivability Modules | 249.5 | 56.5 | 1.8.2 | R20 | Low | 0.4 | 43 | 17.2 | | | | N N | | |
| 1.2.7 Electronic Warfare Module | | | 1.8.1.1 | R21 | Low | 0.4 | 600 | 240 | | | | N N | | |
| 1.2.8 Integrated EW Package | | • | 1.1.12 | R22 | Low | 0.2 | 250 | 50 | | | | N N | | |
| 1.2.9 Onboard Application & System SW | | | 1.1.12 | R23 | Low | 0.1 | 250 | 25 | | | | N N | | |
| 1.3.1 Control Station Specifications | | | | R24 | Low | 0.3 | 2990 | 897 | | | | w w | | |
| 1.3.10 Suite Software Integration | 39.2 | | 1.2.2 | 825 | Low | 0.4 | 450 | 180 | | | | | | |
| 1.3.11 IPT Lead | 126.8 | | 1.2.2.7 | R26 | tow | 0.4 | 167 | 66.8 | | | | | | |
| 1.3.12 Task A Support Activities | 22.2 | | 1.2.2 | R27 | Low | -04 | 950 | 380 | | Ric | k/Mr | nnartun | lity liet | r |
| 1.3.13 Task B Support Activities | 1534.8 | | 1.2.2.B | R28 | Low | 0.2 | 60 | 12 | | 1/12 | | JPOILUII | πιν ποι | |
| 1.3.15 Build Configuration Management | | | 1.2.2.E | R29 | Low | 0.1 | 122 | 12.2 | | | • | • | • | |
| 1.3.16 EMI Mitigation SW | | | 1.2.3 | R30 | Low | 0.3 | 629 | 188.7 | | | | | | |
| 1.3.17 Software Management | 301.2 | | 1.2.3 | R31 | Low | 0.4 | 95 | | | | | | | |
| 1.3.2 Signal Processing SW (SPSW) | 42.7 | | 1.2.3.7 | R32 | Low | 0.4 | 261 | 104.4 | | | | | | |
| 1.3.3 Station Display and Configuration SW (DCSW) | | | 1.2.3 | R33 | Low | 0.4 | 77 | 30.8 | | Λdi | lictn | nont to | ETC | |
| 1.3.4 Operating System SW (OSSW) | | | 1.2.3 | R34 | Low | 0.25 | 54 | 13.5 | | ΠU | นอแา | | | |
| 1.3.5 ROE Simulations SW (RSSW) | | | 1.2.3.8 | R35 | Low | 0.1 | 122 | 12.2 | | | | | | |
| 1.3.6 Mission Attack Commands SW (MACSW) | 1465.0 | | 1.2.6 | R36 | Low | 0.3 | 443 | 132.9 | | | | | | |
| 1.3.7 Qual Tests | 72.4 | | 1.2.6 | R37 | Low | 0.4 | 67 | 26.8 | | | | | | |
| 1.3.8 Performance Planning SW (PPSW) | | | 1.2.6 | R38 | Low | 0.4 | 101 | 40.4 | | | | | | |
| 1.3.9 External Coordination SW (ECSW) | | | 1.2.6.7.1 | R39 | Low | 0.3 | 80 | 24 | | | | | | |
| 1.4.1 Integration | 445.0 | 375.0 | 1.2.6.6 | R40 | Low | 0.2 | 127 | 25.4 | | | | | | |
| 1.4.2 Test | | | 1.2.11 | R41 | Low | 0.1 | 124 | 12.4 | | | | | | |
| 1.5.4 Test and Measurement Equipment | | | 1.2.4 | R42 | Low | 0.3 | 1411 | 423.3 | | | | | | |
| 1.5.5 Support and Handling Equipment | | | 1.2.4 | R43 | Low | 0.4 | 213 | 85.2 | | | | | | |
| 1.7 ILS | 657.7 | | 1.2.4 | R44 | Low | 0.4 | 62 | 24.8 | | | | | | |
| 1.8.1 Program Management | 240.0 | | 124 | R45 | Low | 0.4 | 210 | 2 110 | | | | | | |
| 1.8.2 System Engineering | 269.2 | | 114 | R46 | Low | 0.2 | 900 | 180 | | | | | | |
| 1.9 Multi- Airframe Multi-Pavload Integration | 200.2 | 80.0 | 1.1.4 | R47 | Low | 0.1 | 71 | 7 1 | | | | | | |
| 1.10 Proposal Effort | | 00.0 | 1.2.4 | R48 | Low | 0.1 | 80 | 8 | | | | | | |
| 1.11 Subcontract COM | | | 1.2.5 | R49 | Low | 0.3 | 528 | 158.4 | | | | | | |
| | | | 1.2.5 | R50 | Mod | 1 | 80 | 80 | | | | | | |
| Total | 8603.8 | 2646.2 | 1.2.5 | R51 | Low | 0.4 | 130 | 52 | | | | | | |
| | | | 1.2.5.6 | R52 | Low | 0.1 | 122 | 12.2 | | | | | | |
| | | | | | | 0.1 | .22 | 12.2 | | | | | | |
| | | | Total | | | | | 8603.75 | | | | | | |
| | | | | | | | | | | | | | | |

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LCAA[™] Gates 3 and 4: Software Cost Estimate

- Primary Estimating Methodology: SEER-SEM
 - Predicts Total Effort, Staffing Profile, and Schedule Months
- SLOC Data from Design Disclosures, Post CDR IPR Charts and Government Engineering Assessment
- Reuse captured
 - Five-Build Approach
 - Contractor brought code from previous development program
- Significant Findings
 - Effort underestimated
 - Near-term schedule unrealistic
 - Delay in Builds 1-4 could have serious consequences for more than software



LCAA[™] Gates 3 and 4: Software Cost Estimate (cont'd)

| | | | Schedule | C&UT | CSC I&T | SI I&T | Contractor |
|-----|--------|-------|----------|-----------|------------|------------|------------|
| | | ESLOC | Months | Start | Start | Complete | Schedule |
| Bui | ld 1 | | | | | | |
| | CSCI 1 | 16441 | 12.6 | 1/31/2006 | 6/16/2006 | 2/18/2007 | 8/30/2006 |
| | CSCI 2 | 2659 | 5.9 | 3/15/2006 | 5/23/2006 | 9/7/2006 | |
| | CSCI 3 | 3775 | 6.7 | 4/5/2006 | 6/26/2006 | 10/28/2006 | |
| | CSCI 4 | 13415 | 10.7 | 2/23/2006 | 7/10/2006 | 1/13/2007 | |
| | CSCI 5 | 1318 | 4.3 | 2/21/2006 | 4/14/2006 | 7/1/2006 | |
| | CSCI 6 | 2026 | 5.0 | 2/21/2006 | 4/24/2006 | 7/22/2006 | |
| | CSCI 7 | 9605 | 8.9 | 2/28/2006 | 6/24/2006 | 11/26/2006 | |
| | | | | | | | |
| Bui | ld 2 | | | | | | |
| | CSCI 1 | 21346 | 24.6 | 7/1/2006 | 11/30/2006 | 8/30/2007 | |
| | CSCI 3 | 21487 | 24.3 | 9/18/2006 | 3/3/2007 | 11/3/2007 | 5/1/2007 |
| | CSCI 4 | 17454 | 22.1 | 6/18/2006 | 11/20/2006 | 6/15/2007 | |
| | CSCI 6 | 2226 | 9.6 | 5/5/2006 | 7/10/2006 | 10/12/2006 | |
| | CSCI 7 | 11208 | 17.8 | 6/17/2006 | 10/20/2006 | 4/1/2007 | |



LCAA[™] Gates 3 and 4: Software Cost Estimate (cont'd)

| | | | Schedule | C&UT | CSC I&T | SI I&T | Contractor |
|-----|--------|-------|----------|------------|------------|------------|------------|
| | | ESLOC | Months | Start | Start | Complete | Schedule |
| Bui | ild 3 | | | | | | |
| | CSCI 1 | 24241 | 25.9 | 4/30/2007 | 10/7/2007 | 7/21/2008 | |
| | CSCI 2 | 42974 | 32.1 | 7/15/2006 | 2/19/2007 | 1/10/2008 | |
| | CSCI 3 | 45058 | 32.7 | 6/30/2007 | 2/8/2008 | 1/4/2009 | 4/1/2008 |
| | CSCI 4 | 9092 | 17.0 | 3/14/2007 | 7/10/2007 | 12/18/2007 | |
| | CSCI 6 | 3269 | 11.2 | 8/28/2006 | 11/13/2006 | 3/2/2007 | |
| | CSCI 7 | 26980 | 25.2 | 1/21/2007 | 7/18/2007 | 3/8/2008 | |
| | CSCI 8 | 11182 | 21.5 | 6/9/2005 | 11/5/2005 | 5/30/2006 | |
| | | | | | | | |
| Bui | ld 4 | | | | | | |
| | CSCI 2 | 52791 | 34.9 | 7/27/2007 | 3/19/2008 | 3/10/2009 | |
| | CSCI 3 | 19906 | 23.6 | 7/19/2008 | 12/26/2008 | 8/22/2009 | 8/1/2008 |
| | CSCI 4 | 15811 | 21.2 | 10/5/2007 | 3/2/2008 | 9/17/2008 | |
| | CSCI 6 | 30127 | 27.1 | 1/9/2007 | 7/15/2007 | 4/2/2008 | |
| | CSCI 7 | 64136 | 35.7 | 11/26/2007 | 8/4/2008 | 6/28/2009 | |



LCAA[™] Gates 3 and 4: Software Cost Estimate (cont'd)

| | | | Schedule | C&UT | CSC I&T | SI I&T | Contractor |
|-----|--------|-------|----------|------------|------------|------------|------------|
| | | ESLOC | Months | Start | Start | Complete | Schedule |
| Bui | ld 5 | | | | | | |
| | CSCI 1 | 5533 | 14.4 | 3/15/2008 | 6/12/2008 | 11/19/2008 | |
| | CSCI 2 | 11422 | 18.9 | 9/9/2008 | 1/15/2009 | 7/25/2009 | |
| | CSCI 3 | 13329 | 20.1 | 4/22/2009 | 9/6/2009 | 3/28/2010 | 3/1/2010 |
| | CSCI 4 | 17881 | 22.3 | 6/17/2008 | 11/21/2008 | 6/18/2009 | |
| | CSCI 5 | 11144 | 18.5 | 5/23/2006 | 9/27/2006 | 3/27/2007 | |
| | CSCI 6 | 6324 | 14.5 | 11/30/2007 | 3/10/2008 | 7/27/2008 | |
| | CSCI 7 | 20730 | 22.7 | 2/6/2009 | 7/15/2009 | 2/10/2010 | |

CRITICAL THINKING. SOLUTIONS DELIVERED.

Schedule Risk Analysis



TECHEVAL in Dec 2010 has LOW probability of occurring

DILUTIONS DELIVERED: Schedule Risk Analysis

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Factor in Software Modeling results and TECHEVAL in Dec 2010 has NO probability of occurring

BUTTIONS BELIVERED: POE Results Estimate to Complete (ETC)





ETCs for Lowest Level WBS elements show Poor Performance And Significant Cost Overruns

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POE Results Estimate at Completion (EAC)





Contractor Management Reserve \$15,254K

POE shows program will Breach unless Corrective Actions are taken

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- Need Realistic Contractor ETC Immediately
 - Possible Reprogram vise Re-plan
 - Need Integrated Baseline Review (IBR)
 - FY07 Funding Shortfall is Real
 - Current Schedule has NO Probability of Occurrence
- Current path shows Breach in cost and schedule inevitable without Corrective Actions
- Poor Data Transparency
- LCAA[™] links PM Disciplines
 - CREST (Cost Estimating, Risk Management, Earned Value, Schedule, Technical Performance)
 - Probability Distribution around POE
 - Actionable Information to the Program Manager.