# The OMB Federal IT Dashboard: Overview and Potential Application for IT Cost and Schedule Analysis

**Daniel Harper** 





For Internal MITRE Use

#### Did you know....

- In that there is a public available database of over 7000 federal IT investments including 800 classified by OMB as "major," includes DoD and civilian programs?
- In that this data is available for downloaded and analysis at no charge, without some much as providing an e-mail address?
- In that this data includes useful analogies for the program you are estimating?
- In that this data has the potential for generating useful cost/schedule factors and CER's?

#### **Background-IT Dashboard**

- The IT Dashboard is a web portal enabling the general public to view details about federal (DoD as well as Civil) information technology investments.
- The mission of the IT Dashboard is to provide information on the effectiveness of government IT programs and to support decisions regarding the investment and management of resources.
- OMB IT Dashboard (https://www.itdashboard.gov/)
- FAQ and Help <u>https://www.itdashboard.gov/faq</u>
- View a video summary <u>here</u>
  - "Cost referred to over a dozen times"



#### **Click Below For Video Demonstration**





#### Strengths and Weaknesses of the IT Dashboard

#### Strengths:

- Data is publicly available and downloadable to Excel
- Data updated monthly
- 7000 federal IT investments including 800 classified by OMB as "major," includes DoD and civilian programs
- \$600 Billion in Federal IT Investments over the last decade

#### Weaknesses/challenges:

- Data is fairly high-level
- Not reported in a standardized format, i.e., inconsistent cost elements
- Data comes directly from the program office Exhibit 53/Exhibit 300 (budget perspective versus true "cost" perspective)
- <u>Inaccurate/incomplete records</u> (though improving according to GAO)
  - Anecdotally, dashboard data matched actual earned value reports for the DHS program I am estimating

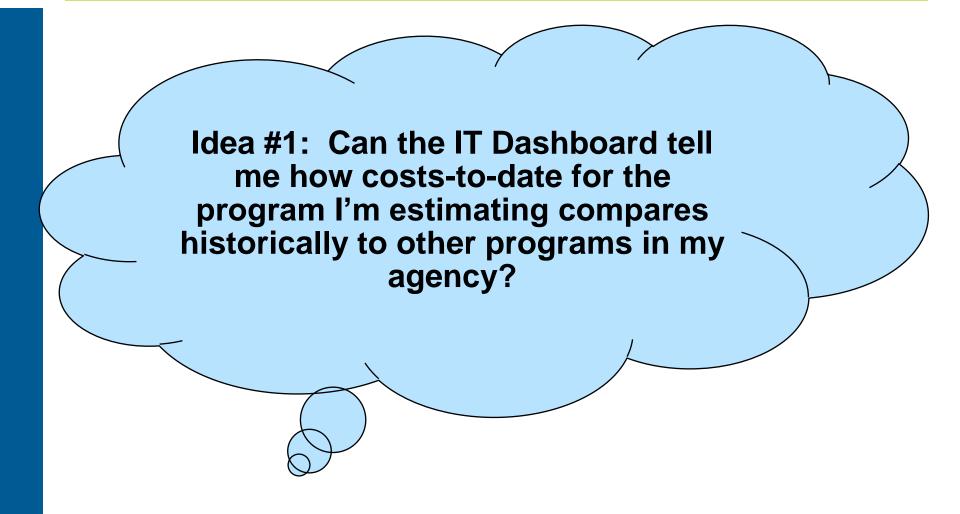


#### **Ideas For Further Research**

- Over the past few years I've had a number of ideas related to the IT Dashboard for possible additional research
- Unfortunately, like most of you, I've had a lack of time and resources to pursue
- The rest of the presentation will present a number of ideas as well as examples where the IT Dashboard has proved useful





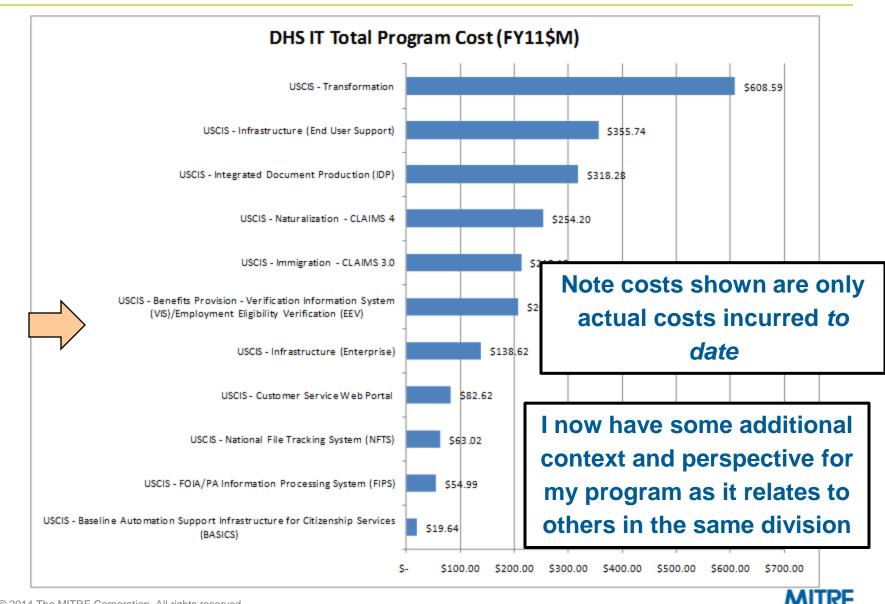


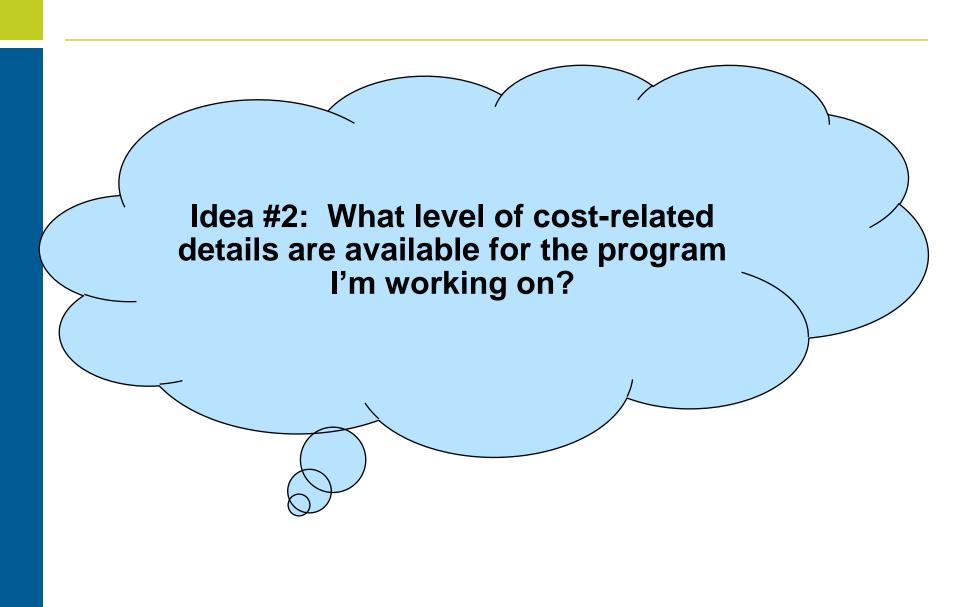


## **11 ongoing DHS programs**

Title	Agency	FEA Standard Segment	FEA Primary Function	Overall Rating	Total FY2011 Spending
USCIS - Baseline Automation Support Infrastructure for Citizenship Services (BASICS) (2012)	Department of Homeland Security	IT Management	Information and Technology Management	5.7	\$14.5 M
USCIS - Benefits Provision - Venification Information System (VIS)/Employment Eligibility Venification (EEV) (2012)	Department of Homeland Security	IT Management	Workforce Management	5.0	\$29.0 M
USCIS - Customer Service Web Portal (2012)	Department of Homeland Security	ž.	Public Affairs	7.9	\$17.6 M
USCIS - FOIA/PA Information Processing System (FIPS) (2012)	Department of Homeland Security	IT Management	Information and Technology Management	7.8	\$4.3 M
USCIS - Immigration - CLAIMS 3.0 (2012)	Department of Homeland Security	IT Management	Homeland Security	2.5	\$14.3 M
USCIS - Infrastructure (End User Support) (2012)	Department of Homeland Security	5	Information and Technology Management	5.0	\$83.3 M
USCIS - Infrastructure (Enterprise) (2012)	Department of Homeland Security	ž	Information and Technology Management	5.6	\$63.9 M
USCIS - Integrated Document Production (IDP) (2012)	Department of Homeland Security	IT Management	Homeland Security	6.4	\$46.2 M
USCIS - National File Tracking System (NFTS) (2012)	Department of Homeland Security	IT Management	Information and Technology Management	5.0	\$4.6 M
USCIS - Naturalization - CLAIMS 4 (2012)	Department of Homeland Security	IT Management	Homeland Security	5.0	\$14.3 M
USCIS - Transformation (2012)	Department of Homeland Security	IT Management	Homeland Security	2.5	\$304.9 M

### **Normalized summary**







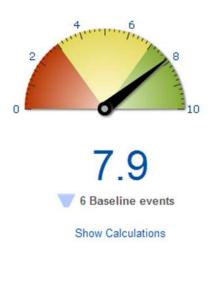
## An example of available data

recubuch - noip -

#### USCIS - Customer Service Web Portal (2012)

Cost Details
 Schedule Details
 Performance Metrics
 Contracts

**Overall Rating** 



#### **Investment Information**

Agency Head Janet A. Napolitano Agency Department of Homeland Security Bureau Citizenship and Immigration Services



Spires Agency CIO

Reports

Investment Phase Operations and Maintenance

#### Description

Provide resources for all external-facing USCIS web development and maintenance activities. more..

View Contractors FY2011 Spending \$17.6 M Investment End Date 09/30/2017 Status Continuing

Cost

. . .

Date of last reported change to any milestone: December 9, 2010 Schedule



Date of last reported change to any milestone: December 9, 2010



Date last reported: November 30, 2010

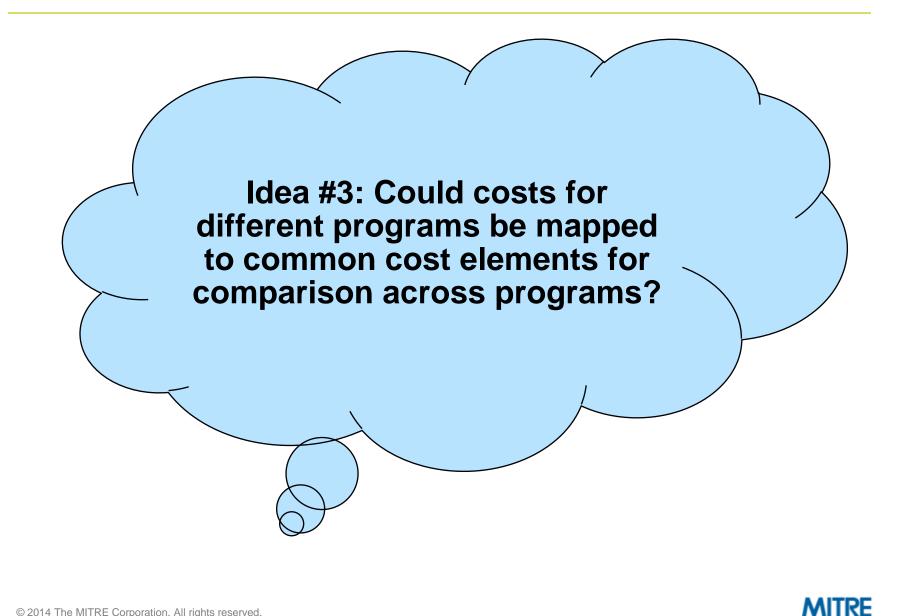


#### Raw cost data

#### USCIS - Customer Service Web Portal

						P lanned	Actual							
					Completion	Total	Total	P lanned		Last	Unique			
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ID	Description of Milestones	Planned	Actual	Date Planned	Actual	\$ million)	million)	Complete	Complete	Date	Identifier	Case ID	ID	Name
91	03 Site Planning & Design	9/18/2006	9/18/2006	10/30/2006	10/30/2006	0.797	0.797	100	100	9/17/2010	024-30-01-	- 326	24	Departmer
91	04 Acquisition of Content Subscription &	9/18/2006	9/18/2006	10/30/2006	10/30/2006	0.292	0.292	100	100	9/17/2010	024-30-01-	- 326	24	Departmer
91	05 CRIS Design and Upgrade planning		10/1/2005	9/30/2006	9/30/2006						024-30-01-			Departmer
	06 E-Filing Planning		10/1/2005	9/30/2006	9/30/2006						024-30-01-			Departmer
91	07 CRIS Software		10/1/2005	9/30/2006	9/30/2006						024-30-01-			Departmer
	08 E-Filing Software		10/1/2005	9/30/2006	9/30/2006					9/17/2010	024-30-01-			Departmer
	09 Implementation of Contract Manageme			9/30/2006	9/30/2006				100	9/17/2010	024-30-01-			Departmer
91	10 Migration of Current Site to New Enviro	9/30/2005	9/30/2005	9/30/2006	9/30/2006				100		024-30-01-			Departmer
	11 Acquisition of BEA Software		9/30/2005	7/15/2006	7/15/2006						024-30-01-			Departmer
	12 Acquisition of Fast Datasearch		9/30/2005	7/15/2006	7/15/2006						024-30-01-			Departmer
	13 Preplanning for Phase II	9/30/2005		11/30/2006							024-30-01-			Departmer
	14 CSWP Program: Legacy Site O&M (F			11/30/2006							024-30-01-			Departmer
	15 CSWP Program: Planning and Acquis			9/30/2006	9/30/2006		2.765				024-30-01-			Departmer
	16 FY06 O&M of legacy web site		10/1/2005	9/30/2006							024-30-01-			Departmer
	17 FY07 Planning and Acquisition		10/1/2006	9/30/2007	9/30/2007						024-30-01-			Departmer
	18 FY07 O&M of legacy web s	10/1/2006	16 2006	9/30/2007	9/30/2007						024-30-01-			Departmer
	19 FY08 Planning and Acquisitio	10/1/2007	10/ 007	9/30/2008	9/30/2008		6.027				024-30-01-			Departmer
91	20 FY08 O&M	10/1/2007	10/1/ 07	9/30/2008	9/30/2008	7.101	74 1	100	100	9/17/2010	024-30-01-	- 326	24	Departmer
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	description of milestones													
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date of the task														





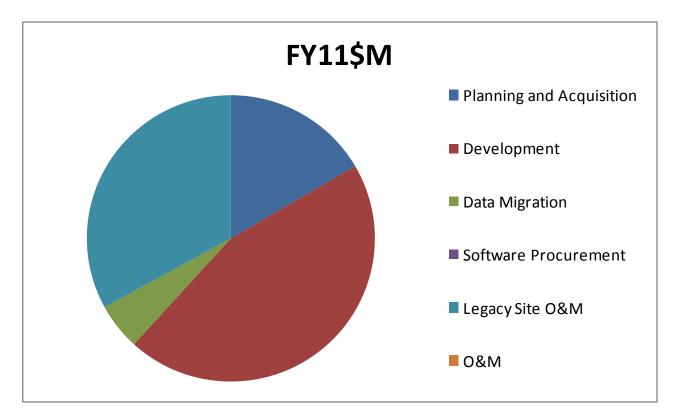
#### "Normalized" Data

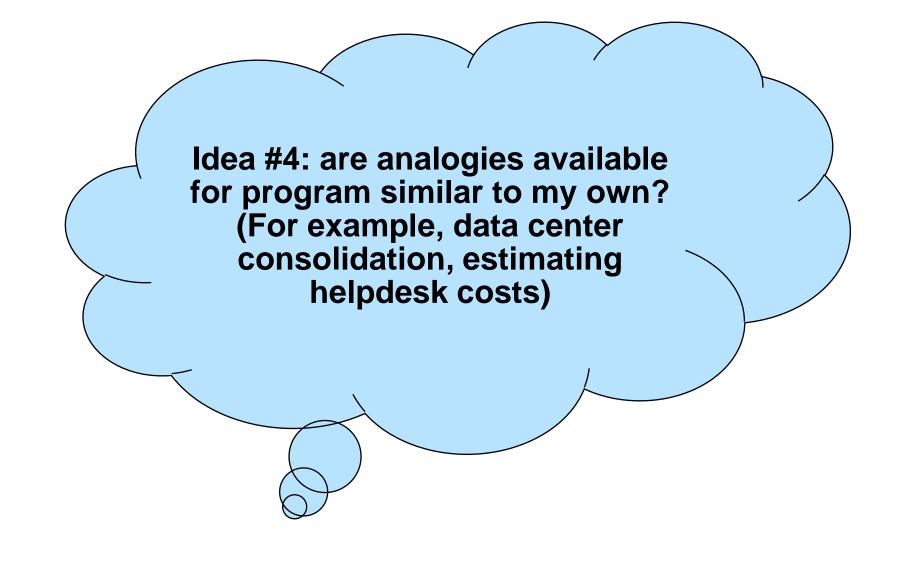
#### USCIS - Customer Service Web Portal

								FY05		FY06	FY07	_	FY08	FY(		FY10	FY11	
	Summary Page					F	Pay Inflation:	0.849	9006	0.87615	3 0.89	7355	0.925893	3 0.9	961101	0.984758	8	1
						Non-	pay Inflation:	0.872	2936	0.90635	1 0.92	8135	0.955524	4 0.9	62571	0.983528	8	1
USCIS	- Customer Service Web Portal												FY	11\$M				
					Planned													
			Actual	actual	Total		al Total											
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ID	Description of Milestones	Start Date		· · · ·						FY06	FY07		FY08	FYC	)9	FY10	FY11	Total
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9'	06 E-Filing Planning	1 J/1/2005		<b>G</b>		7	3		70									
9'	14 CSWP Program: Legacy Site O&M (FY06)	9/30/2005			<b>.</b>	• •				\$ 3.16								
91	15 CSWP Program: Planning and Acquisition (F) 06)	10/1/2005	9/30/2006	11.0	\$ 2.6	7 \$	2.77			\$ 3.16								
91	17 FY07 Planning and Acquisition	12, 1/2006	9/30/2007	11.0	\$ 8.5	0\$	8.50				\$	9.47						
91	19 FY08 Planning and Acquisition	10/1/2007	9/30/2008	11.0	\$ 6.03	3 \$	6.03						\$ 6.51					
	Development							\$ 5	5.05	\$ 0.90	\$	-	\$-	\$	-	\$-	\$-	\$-
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9'	08 E-Filing Software	10/1/2005	9/30/2006	11.0	\$ 0.94	4 \$	0.94	<b>\$</b> 1	.11									
9'	09 Implementation of Contract Maragement	9/30/2005	9/30/2006	12.0	\$ 2.9	5\$	2.95	\$ 3	3.47									
9'	13 Preplanning for Phase II	9/30/2005	11/30/2006	14.0	\$ 0.7	9 \$	0.79			\$ 0.90								
	Data Migration							\$ (	).59									
9'	10 Migration of Current Site to New Environment	9/30/2005	9/30/2006	12.0	\$ 0.50	0\$	0.50	\$ (	).59									
	Software Procurement									\$ 0.53	\$	-	\$ -	\$	2.23	\$ -		
91	11 Acquisition of BEA Software	9/30/2005	7/15/2006	10.0	\$ 0.18	8\$	0.18			\$ 0.20								
9	12 Acquisition of Fast Datasearch	9/30/2005	7/15/2006	10.0	\$ 0.2	9 \$	0.29			\$ 0.33								
9	24 FY10 CSWP Program: Software Purchases	10/1/2009	9/30/2010	11.0	\$ 2.04	4 \$	2.15							\$	2.23			
	Legacy Site O&M							\$ 3	8.68	\$ 7.82	\$	-	\$ -	\$	-			
9	16 FY06 O&M of legacy web site	10/1/2005	9/30/2006	11.0	\$ 3.13	3 \$	3.13	\$ 3	8.68									
9	18 FY07 O&M of legacy web site	10/1/2006	9/30/2007	11.0	\$ 6.8	5 \$	6.85			\$ 7.82								

#### **Costs by Level II cost element**

USCIS - Customer Service Web Portal





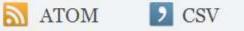
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#### Data can be exported for analysis

- Click IT Dashboard icon to go to the Data Feed page
- Cost schedule contract another programmatic data can be downloaded into Excel or any other application



You may download this file now in CSV or XML format and/or subscribe to this feed via ATOM.







### **Data Sources Available**

Exhibit 53A	An overview of each Exhibit 53 submission
Exhibit 53C	An overview of each agencies' Cloud Computing Portfolio.
	Funding source information includes Total IT Spending for the PY, CY and BY, and a breakdown of DME and O&M costs
Activities	Activity data includes cost, schedule and variance information
Investment Baseline History	Provides a history of investment rebaselines, replans and corrections.
CIO Evaluation History	Provides a history of the evaluation by CIO ratings and comments.
Contracts	Overview of contract information including information matched with USAspending.gov
Exhibit 300A	Exhibit 300A submission information, as well as Evaluation (by Agency CIO) information, and dates of last change to activities, contracts, and performance metrics.
Investment Trends	Provides a history of investment CIO Evaluations over time, as well as legacy investment ratings and variances
Performance Metrics	Overview of an investment's operational performance in regards to "Results-Specific" and "Activities or Technology- Specific" metrics
Performance Metric Actuals	Overview of the actual results of an investment's performance metrics in comparison to their targets
Projects	Project data includes cost, schedule and variance information
Life Cycle Costs	Life Cycle Cost information broken down into planning costs, DME, O&M, and Government FTE costs.
Techincal Solutions Requirements	Indicates whether an investment in whole or in part specifically addresses various technical solution requirements
Techincal Solutions Requirements URLs	Provides a list of URLs which correspond to the technical solution requirements
Investments Eliminated or Reduced	An agency-provided list of investments that will result in the elimination or reduction of other investments.
Investment Related URLs	Provides URLs related to the investment and indicates how they are related
Bureau	Provides a list of Bureaus based on the OMB Circular A-11 Appendix C
Agency	Provides a list of Agencies based on the OMB Circular A-11 Appendix C

#### Federal Enterprise Architecture Categories

- Systems are all classified in the IT Dashboard according to their FEA Segment and Primary Function
- How do programs of like classifications compare to each other?
- According to Whitehouse.gov<sup>1</sup>:
  - "The FEA Framework equips OMB and Federal agencies with a common language and framework to describe and analyze investments[...] The FEA consists of a set of interrelated "reference models" designed to facilitate crossagency analysis and the identification of duplicative investments, gaps and opportunities for collaboration within and across agencies. Collectively, the reference models comprise a framework for describing important elements of federal agency operations in a common and consistent way."



# Federal Enterprise Architecture Standard Segments:

Segment: Segments are individual elements of the enterprise describing core mission areas, and common or shared business services and enterprise services.

- Acquisition and Grant Management
- Budget Formulation and Execution
- Financial Management
- Geospatial Services
- Health: Health Care Administration
- Health: Health Care Delivery Services
- Health: Health Care Research and Practitioner Education
- Health: Population Health Management and Consumer Safety
- Human Resources Management
- Identity Credential and Access Management

- Information Management and Dissemination
- Information Security
- Information Sharing
- IT Infrastructure
- IT Management

Click <u>here</u> for an

overview of the FEA

# For simplicity sake, let's just call these FEA Segments "categories".....

## **FEA Primary Functions**

Administrative Management Community and Social Services Controls and Oversight Defense and National Security Disaster Management Economic Development Education Energy Environmental Management Financial Man General Gove	<ul> <li>Information and Technology Management</li> <li>Intelligence Operations</li> <li>Internal Risk Management and Mitigation</li> <li>International Affairs and Commerce</li> <li>Law Enforcement</li> <li>Litigation and Judicial Activities</li> <li>Natural Resources</li> </ul>
General Science and Innovation Health Homeland Security Human Resource Management Income Security	<ul> <li>Regulatory Development</li> <li>Revenue Collection</li> <li>Security Management</li> <li>Supply Chain Management</li> <li>Transportation</li> <li>Workforce Management</li> </ul>

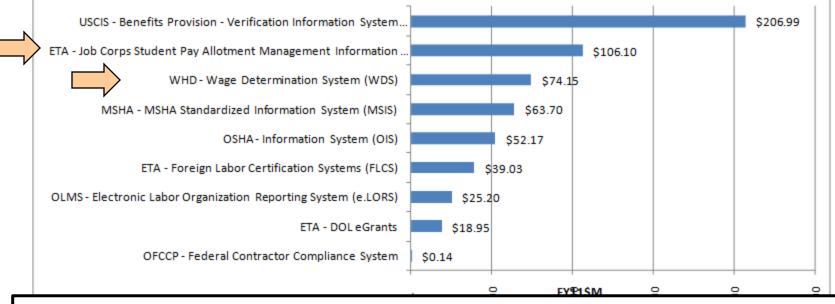
# Comparison of my program to "like" programs

- The DHS Verification Information System (VIS) is assigned to the *IT Management* FEA Segment, with The Primary Function being *Workforce Management*
- There are 24 programs in the *IT Management* FEA Segment (21 of which are within DHS)
- There are a total of 9 programs on the IT dashboard classified as Workforce Management

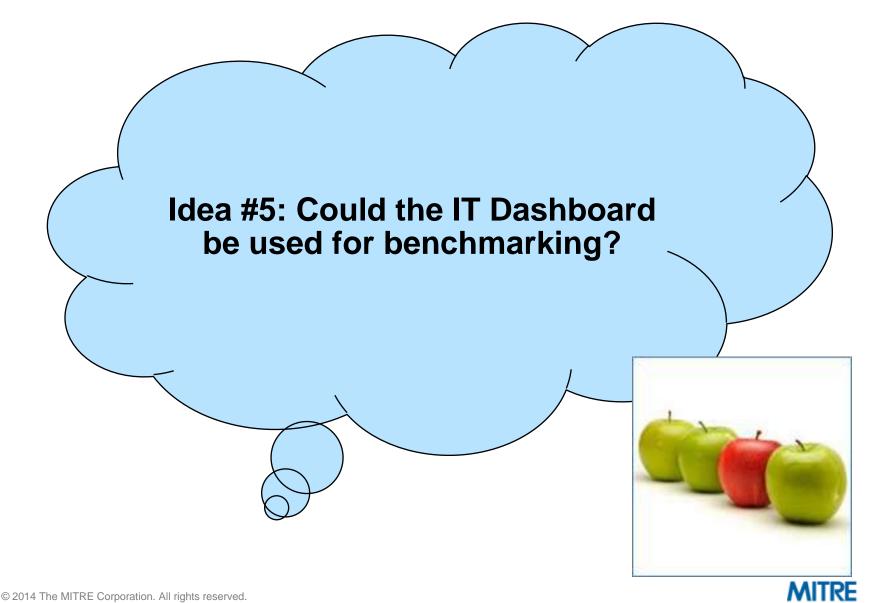


### Comparison of Workforce Management programs

- VIS shows up as the highest cost-to-date program
  - Keep in mind that all of these programs are active (vs. complete) and in various stages of acquisition or maintenance, so we cannot conclude that VIS is the most "expensive"
    - With that caveat in mind, could the next two high cost programs be potential programs to study for best practices?



Note costs shown are only actual costs incurred to date. All costs are Constant Year 11\$M



#### ETA - Job Corps Student Pay Allotment <sup>[25]</sup> Management Information System (SPAMIS)

- Overall rating Green (8.4/10.0)
- Program description: About 103,000 young Job Corps students (citizens) benefit from the Student Pay Allotment Management Information System which provides data processing services that support academic and vocational training resulting in good paying jobs for graduates.
- Investment phase: operations & maintenance
- Contract Info: Time and Materials, Altech Services
- Investment start date: October 1, 2001
- Spending around \$9 million a year for maintenance

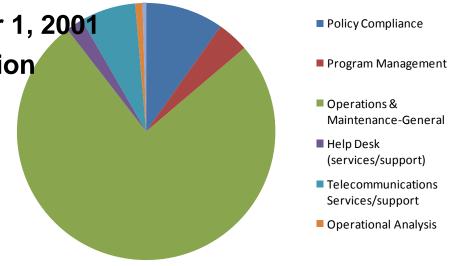




# WHD - Wage Determination System (WDS)

- Overall rating Green (10.0/10.0)
- Program description The WDS is a major application within WHD that supports two legislative acts: the Davis Bacon and related Acts (DBRA) and the McNamara-O'Hara Service Contract Act (SCA), in the mission to achieve and promote compliance with labor standards.
- Investment phase: operations & maintenance
- Contract info: Time & Materials
- Investment start date: October 1, 2001
- Spending around \$12-\$18 million a year for maintenance









# Example: what can be found out about my own program?

USCIS - Benefits Provision - Verification Information System (VIS)/Employment Eligibility Verification (EEV) (2012)

Cost Details Schedule Details Performance Metrics Contracts Reports

**Overall Rating** 



5.0

3 Baseline events

Show Calculations

Janet A. Napolitano Agency Department of Homeland Security Bureau Citizenship and Immigration Services

Agency Head

Investment Information



Richard Spires Agency CIO

Investment Phase Mixed Life Cycle

lixed Life Cycle

Description

VIS supports E-Verify by enabling employers to electronically verify that newly hired more..

FY2011 Spending \$29.0 M Investment End Date 09/30/2017 Status Continuing

Cost



Date of last reported change to any milestone: December 23, 2010 Schedule



Date of last reported change to any milestone: December 23, 2010

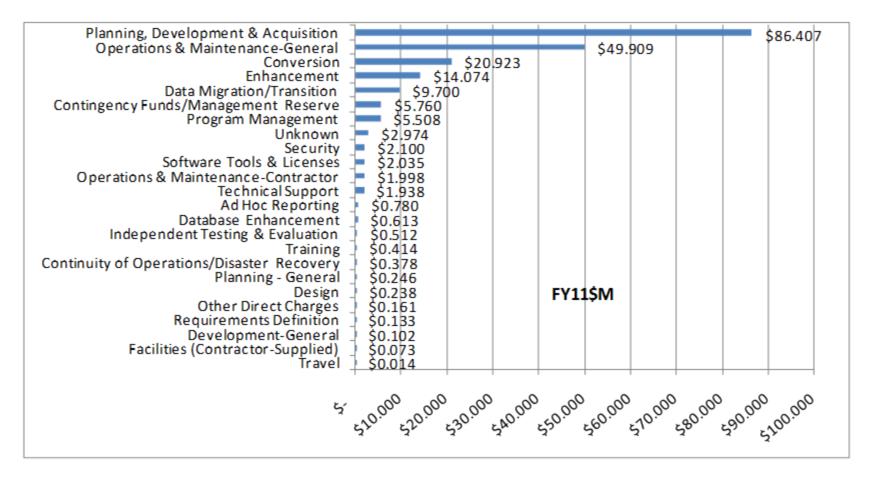




Date last reported: December 29, 2010

#### **Costs to date**

#### As of May 2011





### **The Take Away**

- The federal IT dashboard provides a wealth of useful historical cost information for major Government IT investments.
- This publicly available information can provide program managers to inform cost and schedule estimates.





### **Additional Resources**

- TechStat Toolkit
- OMB IT Dashboard
- Presidential Memorandum September 10, 2010
- PerformanceStat
- OMB IT Reform 22DEC2010
- Vivek Kundra speaks to the 25 Point Plan
- <u>GAO-11-318SP</u>: Opportunities to Reduce Potential Duplication in Government Programs, Save Tax Dollars, and Enhance Revenue (Dashboard discussed on p. 235)
- OMB's <u>25 Point Implementation Plan to Reform Federal Information</u> <u>Technology Management</u>
- Reports & TestimoniesLegal DecisionsComptroller GeneralTopic CollectionsCareersFraudNet/Reporting FraudMultimedia.
- Information Technology: OMB Has Made Improvements to Its Dashboard, but Further Work Is Needed by Agencies and OMB to Ensure Data Accuracy (March 15, 2011)

